

Message Text

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PAGE 01 GENEVA 05087 061701Z

45

ACTION SS-30

INFO OCT-01 ISO-00 /031 W

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P 061620Z AUG 74

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 7636

INFO AMEMBASSY ANKARA PRIORITY

C O N F I D E N T I A L GENEVA 5087

EXDIS

E.O. 11652: GDS

TAGS: SNAR, TU

SUBJ:NARCOTICS--GREENFIELD MISSION

REF: (A) ANKARA 6121; (B) GENEVA 4966

1. INTRODUCTORY COMMENT REF B WAS NOT MEANT CONVEY IMPRESSION THAT SIR HARRY GREENFIELD PROPOSES TALK WITH GOT IN TERMS OF GENERALITIES. QUITE THE CONTRARY, ON BASIS OUR EXTENSIVE RECENT TALKS WITH HIM, THERE NEED BE NO SUCH APPREHENSION. GREENFIELD HAS EVERY INTENTION PRESS FOR SPECIFIC COMMITMENTS AND ACTION DESIGNED PERMIT STRONG CONTROL SYSTEM TO BE ELABORATED AND PUT IN PLACE IN SHORTEST POSSIBLE TIME. UNDERTAKINGS AND SPECIFIC LINES OF ACTION HE HAS IN MIND ARE DIRECTED TOWARD OBTAINING: (A) POSTPONEMENT OF SOWING; (B) LIMITED AGGREGATED ACREAGE ALONG MAIN ROADS; (C) BRACTEATUM IN LIEU OF SOMNIFERUM; (D) SOMNIFERUM STRAW INSTEAD OF OPIUM; (E) ESTABLISHMENT OF PRODUCTION AND COLLECTION

CONTROLS, WITH PRIORITY TO LICENSING SYSTEM AND TO REDUCING TO ABSOLUTE MINIMUM INTERVAL BETWEEN PRODUCTION AND AND DELIVERY TO MONOPOLY IN CASE OF OPIUM; (F) REVISION OF 1971 LAW, INTER ALIA, TO PLACE RESPONSIBILITY FOR COMPLIANCE ON INDIVIDUAL FARMERS AND ON NATIONAL RATHER THAN LOCAL AUTHORITIES, THEREBY STREAMLINING CHANNELS OF RESPONSIBILITY AND MINIMIZING OPPORTUNITIES FOR DIVERSION; (G) CROP SUBSTITUTION IN ALL SEVEN PROVINCES; (H) SYSTEM OF COMPENSATION FOR BRACTEATUM GROWERS, FARMERS NOT AUTHORIZED CULTIVATE POPPY, AND POPPY SEED OIL
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PAGE 02 GENEVA 05087 061701Z

PROCESSORS. WITHIN FEW DAYS AFTER HIS ARRIVAL AND IN LIGHT

OF UNDERSTANDINGS REACHED WITH GOT, GREENFIELD HOPES, WITH TURKISH AGREEMENT, TO CONVENE TURKISH FOREIGN EXPERTS TO WORK OUT DETAILS OF PROGRAMS DESIGNED CARRY OUT FOREGOING.

2. RE PARA 2 OF REF A, WE HAVE BEEN PROCEEDING ON ASSUMPTION SUG CONSIDERS IT DESIRABLE THAT TURKISH ASSISTANCE EFFORT BE INTERNATIONALIZED AND FOR THIS PURPOSE MOVE FORWARD UNDER UN UMBRELLA. IF THIS IS CORRECT, WE BELIEVE THAT STUDY NEEDS BE GIVEN ASAP TO KIND OF ARRANGEMENT WHICH BEST MEETS SPECIAL REQUIREMENTS OF TURKISH SITUATION AND WHICH WILL SUFFICIENTLY IMPRESS GOT AND PROMOTE SPEEDIEST POSSIBLE ACTION WITHIN BROAD SCOPE.

3. AS WE SEE IT, WHAT IS CALLED FOR IS LOOSE AD HOC MECHANISM, ATTACHED ADMINISTRATIVELY WITHIN UN AT HIGHEST POSSIBLE LEVEL. ESSENTIAL PURPOSE WOULD BE TO ORCHESTRATE, EXPEDITE AND COORDINATE OVERALL EFFORT, SPECIFICS OF WHICH WOULD BE PURSUED BY TURKS WITH BILATERAL AND INTERNATIONAL ORGANIZATION ADVICE AND ASSISTANCE. RE INTERNATIONAL ORGANIZATIONS, WE HAVE IN MIND STRESS ON FINANCIAL INSTITUTIONS SUCH AS IBRD. ONLY SMALL FRACTION OF EFFORT, NOTABLY ENFORCEMENT, WOULD BE FUNDED BY UNFDAC.

4. IF THIS KIND OF APPROACH WERE AGREED, BEST ARRANGEMENT IN OUR VIEW WOULD BE FOR GREENFIELD SERVE AS UN UMBRELLA, REPORTING TO UNSYG AND SERVING AS HIS SPECIAL EMISSARY. HOPEFULLY, HE WOULD HAVE TURKISH COUNTERPART, ATTACHED TO PRIME MINISTER'S OFFICE, WITH RESPONSIBILITY FOR OVERALL COORDINATION OF GOT ACTIVITIES RELATED TO RESUMPTION OF POPPY CULTIVATION.

5. WE DO NOT BELIEVE THAT KIND OF UN APPROACH NEEDED IN CURRENT TURKISH SITUATION NOR CRITICAL TIME FRAME, PERMITS PLACEMENT UN UMBERLLA WITHIN CONTEXT UNFDAC AND DIVISION OF NARCOTIC DRUGS AS THESE BODIES ARE CURRENTLY ORGANIZED AND LED.

6. ASSUMING GREENFIELD IS ABLE PROCEED ANKARA WITHIN FEW DAYS AND THAT ALL GOES WELL WITH HIS MISSION, IT WOULD BE NECESSARY TO ADDRESS QUESTION OF UN ORGANIZATIONAL ARRANGEMENTS WITHIN NEXT TWO OR THREE WEEKS. ACCORDINGLY, WE HOPE THAT URGENT ATTENTION CAN BE GIVEN TO THIS PROBLEM TAKING INTO ACCOUNT APPROACH DESCRIBED ABOVE.DALE

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PAGE 03 GENEVA 05087 061701Z

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: NARCOTICS, DRUG CONTROL, VISITS
Control Number: n/a
Copy: SINGLE
Draft Date: 06 AUG 1974
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: cunninfx
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974GENEVA05087
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740214-0572
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740871/aaaacjhu.tel
Line Count: 107
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: (A) ANKARA 6121; (B) GENEVA 4966
Review Action: RELEASED, APPROVED
Review Authority: cunninfx
Review Comment: n/a
Review Content Flags:
Review Date: 17 JUN 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <17 JUN 2002 by boyleja>; APPROVED <25 FEB 2003 by cunninfx>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: ARCOTICS--GREENFIELD MISSION
TAGS: SNAR, TU, (GREENFIELD)
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005